

## Message Text

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ACTION ACDA-10

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INFO USDEL MBFR VIENNA

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AMEMBASSY LONDON

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S E C R E T USNATO 5575

E.O. 11652: GDS

TAGS: PARM NATO MBFR

SUBJECT: MBFR: AIR MANPOWER: SPC MEETING OCT 13

REFS: A. USNATO 5526 DTG 101200Z OCT 75

B. STATE 242823 DTG 102357 Z OCT 75

C. STATE 242813 DTG 102330Z OCT 75

SUMMARY: US REP INTRODUCED THE NEW US VIEWS ON THE SUB  
CEILING ISSUE RE INCLUSION OF AIR MANPOWER IN THE COMMON  
CEILING. BELGINA REP WELCOMED THE US STATEMENT, AND MADE HIS  
MOST FORTHCOMING REMARKS THUS FAR RE INCLUSION OF AIR MANPOWER  
IN THE COMMON CEILING (WITHOUT WITHDRAWING THE ALTERNATIVE BELGIAN  
PROPOSAL FOR EXTENSION OF THE NO INCREASE COMMITMENT INTO  
PHASE II). FRG REP ALSO WELCOMED THE US STATEMENT.  
ITALY JOINED THE US IN ACCEPTING THE FRG WORDING, NETHERLANDS  
COULD ACCEPT THAT PART OF THE FRG WORDING WHICH CONCERNED AIR  
MANPOWER. UK REP NOTED THAT UK PREFERRED NON EXPLICIT SUB  
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CEILINGS, RATHER THAN THE FRG

APPROACH, BUT WOULD OF COURSE CONSIDER THE NEW DEVELOPMENT  
IN THE US POSITION. ACTION REQUESTED: SEE PARA 8 BELOW.  
END SUMMARY.

1. AT OCTOBER 13 SPC MEETING, US REP (MOORE) STATED US ACCEPTANCE OF THE FRG WORDING FOR THE FINAL TIC OF PARA 1 OF THE DRAFT GUIDANCE (PARA 2, REF A), RE INCLUSION OF AIR MANPOWER IN THE COMMON CEILING, AND ALSO STATED US VIEW ON FLEXIBILITY MARGIN, PER REFS B AND C. IN HIS EXPLANATION, HE EMPHASIZED THAT THIS US MOVE WAS AIMED AT ASSURING APPROXIMATE PARITY IN GROUND FORCES-,AND AT HELPING TO PRODUCE CONSENSUS IN SPC. HE REITERATED REASONS FOR MAKING AIR MANPOWER OFFER AT SAME TIME AS OPTION III OFFER.
2. BELGIAN REP (WILLOT), WITH WHOM WE HAD PREVIOUSLY DISCUSSED THE MATTER PRIVATELY, WELCOMED THE US STATMENT, WHICH , HE NOTED, HAD TAKEN INTO ACCOUNT THESE DEFENDED BY BELGIUM IN SPC, INCLUDING THE NEED FOR A SUBCEILING ON GROUND FORCES, A NUMERICAL FLEXIBILITY MARGIN, AND ALLIED NON ACCEPTANCE OF AIR MANPOWER REDUCTINS. HE SAID THE US MOVE HELPED GREATLY WITHTHE TECHNICAL ASPECTS OF INCLUSIN OF AIR MANPOWER IN THE COMMON CEILING, ALTHOUGH THE QUESTIONOF TIMNG REMAINED. ALTHOUGH HE COULD NOT AT THIS POINT DROP THE BELGIAN WORDING, HE WOULD WISH TO WORK WITH THE FRG WORDING.
3. FRG REP (HOYNCK) HOPED THE US STEP WOULD HELP LEAD TOWARD A CONSENSUS ON INCLUSION OF AIR MANPOWERIN THE COMMON CEILING. HE SAID HE WELCOMED THE BELGIAN REPS INDICATION OF WILLINGNESS TO COOPERATE. HE THOUGHT THE US PROPOSAL ON FLEXIBILITY MARGIN (PARAS 2 A AND B, REF C) COVERED ALL OF THE IMPORTANT POINTS, AND SOMETHING LIKE THAT SHOULD BE IN THE POSITION PAPER. HE NOTED,NOVEVER, THAT A MAJOR REMAINING PROBLEM IS PARA 3 OF THE DRAFT POSITION PAPER RE APPROPRAITE DEFINITION OF THE COMMON CEILING.
4. UK REP (BAILES) WELCOMED THE US ADOPTIN OF A NUMERICAL FLEXIBILITY MARGIN OF 20,000 FOLLOWING PHASE II REDUCTIONS. HOWEVER, THE UK HAD NOT APPROVED THE REQUIREMENT OF EXPLICIT SUB CEILING ON GROUND FORCES IN THE FRG WORDING. UK WOULD  
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OF COURSE CONSIDER THE NEW DEVELOPMENT IN THE US POSITION. US REP NOTED THAT THE OBJECTIVE OF ALL WAS THE ALLIED GOAL OF APPROXIMATE PARITY IN GROUND FORCES. NON EXPLICIT SUB CEILINGS COULD BE STRUCTURE TO REACH THIS GOAL, BUT THE FRG WORDING PROVIDED A SIMPLE AND SURE WAY OF ATTAINING THE GOAL. CANADIAN REP ( BARGLEMAN) SAID THE CANADIAN POSITION HAD BEEN SIMILAR TO THAT OF THE UK, BUT OTTAWA WOULD UNDOUBEDLY RECONSIDER INLIGHT OF THE GROWNG CONSENSUS FOR THE FRG SORDING. ITALIAN REP (CIARRAPICO) SAID ITALY ACCEPTED THE FRG WORDING. NETHERLANDS REP (MEESMAN) SAID THE NETHERLANDS ACCEPTED THAT PART OF THE FRG WORDING FOR THE LAST TIC IN PARA 1 WHIHC RELATED TO AIR MANPOWER.

5. BELGINA REP SAID THAT HE WISHED TO PROPOSE ADDING AT THE END OF THE FRG WORDING THE SENTENCE: " AN AGREEMENT WOULD BE SOUGHT IN PHASE I ON THE LEVELS AT WHICH THE COLLECTIVE COMMON CEILING TO BE COMPLETED IN PHASE II WOULD BE SET." HE SAID HE WAS AWARE THAT THIS SENTENCE WOULD HAVE TO GO INTO BRACKETS. HE ALSO NOTED THAT THE FRG APPROACH HOLDS ONLY IF APPROXIMATE PARITY IN AIR MANPOWER IS MAINTAINED. THE ALLIES HAVE AN INTEREST IN MAKING THIS POINT IN SOME WAY, TO PUT THE EAST ON NOTICE NOT TO MAKE " TOO MANY WAVES". THUS HE WISHED TO PROPOSE INSERTING, AFTER THE PHRASE " THE ALLIES PROPOSE" THE FOLLOWING:" SINCE AN APPROXIMATE PARITY IN AIR FORCE MANPOWER ALREADY EXISTS BETWEEN THE TWO SIDES". THE REMAINDER OF THAT SENTENCE WOULD BE UNCHANGED.

6. US REP SAID THAT THE AHG ALREADY HAD GUIDANCE TO TELL THE EAST THAT AIRMANPOWER TOTALS WERE ABOUT THE SAME ON BOTH SIDES. THERE WAS NOT REASON TO BIND THE AHG TO MAKE THIS STATEMENT SPECIFICALLY IN THIS CONTEXT, AND DOING SO WOULD ONLY DIVERT EASTERN ATTENTION FROM THE MAIN AIRMANPOWER PROPOSAL. FRG REP SAID HE AGREED WITH US REP. HE SUGGESTED, AS AN ALTERNATIVE TO BELGIAN PROPOSAL, MAKING SOME REFERENCE IN POSITION PAPER TO THE APPROXIMATE EQUALITY OF AIR MANPOWER ON BOTH SIDES. BELGIAN REP WISHED TO MAINTAIN HIS PROPOSAL FOR THE TIME BEING.

7. FRG REP AGAIN PROPOSED THAT THE MBFR WORKING GROUP DO A MILITARY TECHNICAL ANALYSIS OF FLEXIBILITY MARGINS FOR US SOVIET CEILINGS AFTER PHASE I REDUCTIONS,  
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AND FOR THE NO INCREASE COMMITMENT BETWEEN PHASES. US REP AGREED ON THE UNDERSTANDING THAT THESE WERE DETAILS WHICH WOULD NOT BE DISCUSSED WITH THE OTHER SIDE FOR SOME TIME, AND THEREFORE SHOULD NOT HOLD UP THE MAKING OF THE OFFER OF INCLUSION OF AIRMANPOWER IN THE COMMON CEILING.

8. ACTION REQUESTED: US VIES ON FLEXIBILITY MARGINS FOR US AND SOVIET CEILINGS AFTER PHASE I REDUCTIONS AND FOR THE NO INCREASE COMMITMENT BETWEEN PHASES, IN TIME FOR MBFR WG MEETING TUESDAY OCTOBER 21. STREATOR

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